

OHIO CONSTITUTIONAL MODERNIZATION COMMISSION

MINUTES OF THE CONSTITUTIONAL REVISION AND UPDATING COMMITTEE

FOR THE MEETING HELD THURSDAY, MAY 12, 2016

Call to Order:

Chair Dennis Mulvihill called the meeting of the Constitutional Revision and Updating Committee to order at 11:04 a.m.

Members Present:

A quorum was present with Chair Mulvihill, Vice-chair Kurfess, and committee members Abaray, Beckett, Cupp, Jordan, Readler, Sawyer, and Sykes in attendance.

Approval of Minutes:

The minutes of the March 10, 2016 meeting of the committee were approved.

Discussion:

Chair Mulvihill began the meeting by indicating that the committee would be continuing its review of the statutory initiative process, specifically considering draft language that was prepared by Steven C. Hollon, executive director. ¹

Chair Mulvihill explained that, at the last meeting, there was a request to have the Legislative Service Commission (LSC) continue to draft changes to the statutory initiative process, but that Mr. Hollon had undertaken the task of rewriting the sections in order to both incorporate the committee's suggestions and to attempt to clarify the initiative process described in Article II, Sections 1b and 1g.

Mr. Hollon then described the process by which he reviewed and edited the relevant constitutional provisions. He said the draft before the committee reflects the work of the last several months. He said current Section 1b does not contain paragraphs, so he included

¹ A copy of the draft prepared by Mr. Hollon and distributed to the committee is provided as Attachment A.

paragraph lettering for ease of use. He noted that his draft built on a first redraft attempt by LSC.² Mr. Hollon then described the document, indicating places he suggested that language be changed or removed and explaining the rationale for doing so, adding that the changes were based on the discussions held by the committee in recent months.

Committee member Janet Abaray asked about the aspect of the provision that indicates the proposed statute would automatically go on the ballot unless it is withdrawn, wondering whether an alternative would be to have the sponsors be required to elect if they want it to proceed to the ballot.

Mr. Hollon answered that paragraph (C) of the draft amendment authorizes the General Assembly to provide a procedure for withdrawing the proposed initiated statute when it states that the proposed law shall be submitted to the electors at the next general election "unless the electors filing the petition withdraw it in the manner provided by law."

Ms. Abaray suggested a different approach might be to phrase it in the affirmative, as in the petition sponsors would have to affirmatively request that the issue go to the ballot, rather than that it would automatically go to the ballot unless they withdraw it. She also asked about language describing both the petition filers and the voters as "electors." Mr. Hollon explained that the draft maintains some of the ambiguity of the original section, and that this could be refined in a future draft.

Representative Robert Cupp followed up on the issue of the language used to identify the petition circulators, indicating that the constitution is somewhat unclear in defining those persons or groups. Mr. Hollon agreed there is room for greater clarity, and that he is not sure how the language in the constitution tracks with the words used in the related statutes.

Mr. Steinglass commented that a statute permits the committee named in the initial petition to withdraw a proposed amendment from the ballot, a procedure that is analogous what is suggested by the constitutional language. He added the proposed revision makes an explicit constitutional foundation for that process. He said he does not think the word "electors" should mean two different things, but the statute says "committee" and "sponsors," two words that are not used in the constitution. He said the proposal could state "unless the petition is withdrawn in the manner provided by law," a change that would avoid duplicative use of the word "elector" and would relate back to the existing statute, R.C. 3519.08(A). He said this option would remove confusion down the road and would be consistent with what happens now. He noted this change would not alleviate Ms. Abaray's concern, but the proposal says go forward unless the committee pulls it back.

Ms. Abaray asked whether it also could be stated that there be some disclosure of who the sponsor is, to delegate to the legislature to set out the standards, so that the public would know who behind the petition.

Senator Tom Sawyer clarified such an addition would indicate who actually speaks for the sponsors.

² A copy of the LSC Draft referenced in these Minutes is provided as Attachment B.

Mr. Steinglass said the identity of the members of the proponent committee are available online through the attorney general's office, but providing more information could be accommodated through facilitating legislation.

Chair Mulvihill said he would like to avoid making the constitutional language too detailed, and does not want to include steps that are the province of the General Assembly to determine.

Ms. Abaray suggested putting in language that specifically indicates the General Assembly will adopt standards, wondering if that language is not added would the legislature be prohibited from doing so.

Mr. Hollon said the General Assembly has the authority to fill in any piece that it likes, so long as it is not in contravention of the constitutional directive.

Mr. Steinglass said these proposed requirements would apply with equal force to the constitutional initiative, as well as the referendum, suggesting the language might be better placed in a more generic provision so that it would be clear it relates to all citizen-initiated acts.

Chair Mulvihill suggested the appropriate place for the language might be in Section 1b(A), but that he is not sure there have been problems historically so it may not need to be in the constitution.

Chair Mulvihill turned to the question of the use of the words "regular election" and "general election," asking the difference. Committee member Roger Beckett answered that, if the goal is to encourage the statutory route, one way to do that on the constitutional side is to say that amendments have to be approved at a general election in an even year when there is greater turnout. He added, however, that leaving open the possibility of raising the issue at a "regular election" seems reasonable.

Mr. Hollon asked how the current structure works. He said if the electors have to submit not less than ten days before session, then the General Assembly has four months. He added, this means that, calculating four months from January 15, the date would be May 15, wondering when would be the next regular election after May 15. He said, if the primary is on June 6, he supposes that is when the issue would go on the ballot. He said he tried to avoid the 85 days, all-days calculations, and tried to use dates certain. He noted the General Assembly typically will finish work near the end of May, or, in budget year, at the end of June. He said that is the hard part, what is meant by "regular election," and when that might occur.

Commenting on the 120 day requirement, Mr. Beckett asked whether the provision instead could avoid giving a time frame because it would be affected by the legislative calendar.

Chair Mulvihill said the language might provide "either or."

Rep. Cupp said because a General Assembly session is two years in length, a proponent would be limited to filing once every two years.

Mr. Hollon directed attention to Article II, Section 8, which references sessions of the General Assembly. He said that provision provides that the regular session commences in January of odd number years, and "the second regular session on the same date of the following year." He said that provision causes confusion as to what the phrase "regular session" means.

Chair Mulvihill noted that no one has been concerned about that language, and witnesses have not commented on it.

Mr. Steinglass agreed, saying the focus of concern was that there was not enough time to gather signatures. He said, when it is a General Assembly initiated amendment, it can be presented at a general primary or special election, but initiated statutes may only be presented to voters in the fall.

Mr. Hollon noted the language currently reads "regular or general." Chair Mulvihill noted the problem is how to define "regular election."

Mr. Steinglass said the pattern was that initiatives would be placed on the ballot only in the fall.

Chair Mulvihill said the concern is that it does not encourage use of the statutory route if the election is 18 months away. So, he said, it would be better to use the general election.

Mr. Steinglass said the same problem arises with regard to the referendum and should be considered when the committee reviews the referendum provision.

Sen. Sawyer asked whether there is any idea of the definition of "regular election" at the time this provision was enacted.

Mr. Hollon said he is not sure the phrase "general election" is defined in the constitution. He said there is a provision in Article XVII about elections, but there is nothing in the constitution that says the November election is the general election.

Mr. Steinglass noted the phrase "general election" generally has been viewed as the November election.

Sen. Sawyer said it is the term regular election that the committee is unsure about.

Mr. Steinglass agreed this is a question that would be researched. Mr. Hollon said other states do say the general election is the first Tuesday after the first Monday in November. He made a note to raise the question with the Bill of Rights and Voting Committee.

Mr. Kurfess said the practice had always been that the General Assembly meets in odd numbered years. He said he can contemplate an issue being supported by several different interest groups and then, when the legislature acts, the groups have to decide whether to withdraw. He suggested that the provision read "when a majority of the electors" who are circulating petitions decide to withdraw, because some may not agree about whether to withdraw. He also said it might be helpful to address what happens in a close election, explaining that, 30 days after an

election, the secretary of state has to certify the results, and it is conceivable there might be an election so close that there is a recount. He said certification by the secretary of state should be the trigger, rather than the election result.

Senator Kris Jordan commented regarding paragraph (E) of proposed new Section 1b, saying if conflicting statutory initiatives are proposed, the one with the highest number of votes could be designated as the adopted initiative. He noted that, in regard to constitutional initiatives, there was recent concern about the outcome of the fall 2015 election, in which issues legalizing marijuana and prohibiting monopolies in the constitution were viewed as conflicting. He said there had been opinions offered that, if both issues passed, the antimonopoly provision would take effect immediately. He asked what would happen if this situation arose in the context of statutory initiatives, and whether an emergency clause could be included in any revision to the statutory initiative procedure.

Mr. Steinglass said he would research and report back on that question. He said, with regard to the competing issues on the fall 2015 ballot, the secretary of state opined that the first effective amendment would trump the second one regardless of the votes, an opinion Mr. Steinglass said is debatable. But, he said, it would be better to propose an amendment that identifies the potential problems and proposes solutions.

Chair Mulvihill suggested that the issues raised by Ms. Abaray and Sen. Jordan need to be explored more fully and possibly included in a revision. Mr. Steinglass commented that the related statute says "a majority of the committee." He said his sense is that the legislative solution is clean and neat.

Chair Mulvihill wondered if an easy solution would be to say the provision that is adopted is the one that gets the greater number of votes. Mr. Steinglass said that is the current resolution of the conflict.

Ms. Abaray said Section 1b(A) says the electors may file with the secretary of state, suggesting that the secretary of state has some kind of form; follow what the secretary of state does. Mr. Hollon directed the committee to the beginning of Section 1b, noting language added by LSC that states that the electors may file with the secretary of state, a term that doesn't exist in current provision. He said he is not wedded to that language, which could be revised to cover Ms. Abaray's concern.

Mr. Kurfess commented that there is nothing wrong with the legislature having to adjust its schedule to accommodate a constitutional provision. He said, when the committee started this discussion there was the suggestion that constitutional amendments be subjected to the same kind of legislative attention that is given to initiated statutes, suggesting this is a topic the committee could discuss.

Rep. Cupp noted the current mechanism to trigger going to the voters is filing the supplementary petition, but with this version, that has been changed to automatically going to the voters unless it is withdrawn. He said it might be a good idea to use an affirmative action to go forward to the voters as opposed to having a withdrawal. For one thing, the sponsors of the amendment might

get tied up in lawsuits if there is a disagreement, so a requirement that they affirmatively go to the ballot might be a good idea. He asked if the language meant that, if the initiative is adopted, then could there not be another initiative that would amend the one approved by the voters? He wondered if the committee means to say that the only way to amend is by an act of the General Assembly.

Chair Mulvihill clarified that the intent was to prevent tampering by the General Assembly for a certain period of time. He said, it is a safe harbor provision, meaning if people pass a law, currently, the General Assembly could change it the next day. So, he said, the idea was to encourage the statutory route.

Rep. Cupp said it could be necessary to add a reference to the General Assembly one more time in that sentence.

Mr. Steinglass said the language opens up the possibility that another initiated statute could not amend the first one unless there is expressed a limitation.

Mr. Hollon then proposed the following language:

A proposed law approved by the electors shall not be amended or repealed by the general assembly for a period of three years after it takes effect, unless by a vote of two-thirds of the members elected to each branch of the general assembly.

Committee members expressed that this was an acceptable option for addressing the problem.

Committee member Chad Readler commented regarding Section 1b(H), asking if anyone could provide testimony indicating whether the time period provided is sufficient to encourage the statutory route. He said it would be important to know if the safe harbor provides enough time.

Chair Mulvihill said the committee had discussed that, after it is satisfied with the rewrite, opinions could be solicited from interested parties such as Maurice Thompson and Don McTigue, who could indicate whether the revision does what the committee intended.

Mr. Steinglass directed the committee to previous memoranda on the topic, noting that other states have safe harbor and anti-tampering provisions. He said past presenters indicated the idea of safe harbors but did not suggest a certain amount of time.

Mr. Hollon said he understood the committee's instructions to be they wanted a three-year safe harbor, but said he does not recall testimony suggesting that three years is better than four years or five years.

Ms. Abaray asked whether the committee needs to explicitly say that nothing prevents judicial review. Mr. Steinglass and Mr. Hollon noted that Section 1g provides for judicial review.

Mr. Hollon asked why there is a requirement that the petition has to be filed ten days before the commencement of the General Assembly. Mr. Steinglass said it could be filed earlier, but he

assumes the ten-day requirement is to accommodate the additional steps, including the need for a supplementary petition.

Rep. Cupp noted that the time was to allow for printing, with Sen. Sawyer agreeing.

Mr. Hollon wondered if that that time period still made sense to the committee.

Ms. Abaray said Section 1g talks about whether the petition is challenged on the basis of its signatures. She asked whether the committee needs to indicate it does not undercut the court's jurisdiction.

Mr. Steinglass said, regarding the original exclusive jurisdiction in Section 1g, there is an additional question about whether an original action can be filed, allowing the litigant to go straight to the Ohio Supreme Court. He said it may make sense to look at the different provisions related to original exclusive jurisdiction.

Ms. Abaray said she does not want there to be an implication that a court cannot review an initiated statute for three years. Chair Mulvihill said he does not read the proposed revision that way.

Rep. Cupp said the challenge would be raised under the constitution as this would be a statute. He added the court, at least on city ordinances and those kinds of constitutional challenges generally refrains from ruling on the constitutional grounds if the matter can be resolved on other grounds. So, he said, the court will not rule on the question until the voters decide the issue one way or another.

Mr. Readler asked, regarding Section 1g, about the restriction on the governor's veto, wondering if that ties the governor's hands.

Sen. Sawyer pointed out that the governor has a period of time in which to veto, and cannot just veto anytime.

Mr. Readler explained that, if the initiated statute addresses an issue, and five years later the General Assembly wants to change it, then the provision prevents that veto.

Rep. Cupp clarified that, if the legislature changes the provision at the end of the safe harbor period, it would fall back to the normal legislative process. Mr. Hollon noted that the current language regarding this procedure is found in Section 1b. He said he would continue to work on refining the language in both Sections 1b and 1g, as well as looking into the issues raised by the committee.

Adjournment:

With no further business to come before the committee, the meeting adjourned at 12:13 p.m.

Approval:

The minutes of the May 12, 2016 meeting of the Constitutional Revision and Updating Committee were approved at the October 13, 2016 meeting of the committee.

/s/ Dennis P. Mulvihill

Dennis P. Mulvihill, Chair

/s/ Charles F. Kurfess

Charles F. Kurfess, Vice-chair

ARTICLE II

Section 1b

- (A) At any time, not less than ten days before the commencement of a session of the general assembly, electors may file with the secretary of state a petition signed by five per cent of the electors, proposing a law, the full text of which shall be set forth in the petition. The petition shall have printed across the top: "Law Proposed by Initiative Petition First to be Submitted to the General Assembly."
- (B) The secretary of state shall verify the petition as provided in Section 1g of this article and shall transmit it to the general assembly as soon as it convenes. If the proposed law is passed by the general assembly, either as petitioned for or in an amended form, it shall be subject to the referendum.
- (C) If before the first day of June following the filing of the petition, the general assembly does not pass the proposed law in the form as filed with the secretary of state, the secretary of state shall submit the proposed law to the electors at the next general election, for their approval or rejection by majority vote, unless the electors filing the petition withdraw it in the manner provided by law. Ballots shall be printed to permit an affirmative or negative vote on each measure submitted to the electors.
- (D) If a proposed law is approved by the electors, it shall go into effect thirty days after the election and be the law in lieu of any amended form of the law which may have been passed by the general assembly. If a proposed law is not approved by the electors, any amended form of the

law passed by the general assembly shall go into effect thirty days after the election at which the proposed law is rejected by the electors.

- (E) If conflicting proposed laws are approved at the same election by a majority of the total number of votes cast for and against the proposed laws, the one receiving the highest number of affirmative votes shall be the law.
- (F) A proposed law approved by the electors shall be published by the secretary of state.
- (G) A proposed law approved by the electors shall not be subject to the veto of the governor.
- (H) A proposed law approved by the electors shall not be amended or repealed for a period of three years after it takes effect, unless by a vote of two-thirds of the members elected to each branch of the general assembly.

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Lr_131_0172-1

131st General Assembly Regular Session 2015-2016

. J. R. No.

A JOINT RESOLUTION

Proposing to amend Sections 1b and 1g of Article II of the Constitution of the State of Ohio to modify the 3 requirements to propose a statute by initiative petition. 4 Be it resolved by the General Assembly of the State of 5 Ohio, three-fifths of the members elected to each house 7 concurring herein, that there shall be submitted to the electors 8 of the state, in the manner prescribed by law at the general election to be held on November 8, 2016, a proposal to amend Sections 1b and 1g of Article II of the Constitution of the 10 11 State of Ohio to read as follows: 12 ARTICLE II 13 Section 1b. When at (A) At any time, not less than ten days prior to before the commencement of any session of the 14 general assembly, there shall have been filed the electors may 15 file with the secretary of state a petition signed by three five 16 per centum of the electors-and verified as herein provided, 17 18 proposing a law, the full text of which shall have been set 19 forth in such petition, the . All such initiative petitions,



last above described, shall have printed across the top thereof,

| <u>in</u> | case | of | proposed | laws: | "Law | Propos | sed by | Initiative | Petition | . 21 |
|-----------|------|------|------------|-------|-------|--------|--------|------------|----------|------|
| Fi | st t | o be | e Submitte | d to | the G | eneral | Assemb | olv." | | 22 |

23 (B) The secretary of state shall verify the petition as provided in Section 1g of this article and shall transmit the 24 25 same to the general assembly as soon as it convenes. If said proposed law shall be passed by the general assembly, either as 26 petitioned for or in an amended form, it shall be subject to the 27 28 referendum. If it shall not be passed, or if it shall be passed 29 in an amended form, or if no action shall be taken thereon within four months from the time it is received by the general 30 assembly, it shall be submitted by the secretary of state to the 31 electors for their approval or rejection, if such submission-32 shall be demanded by supplementary petition verified as herein-33 provided and signed by not less than three per centum of the 34 electors in addition to those signing the original petition, 35 which supplementary petition must be signed and filed with the 36 secretary of state within ninety days after the proposed law-37 shall have been rejected by the general assembly or after the 38 39 expiration of such term of four months, if no action has been 40 taken thereon, or after the law as passed by the general assembly shall have been filed by the governor in the office of 41 the secretary of state. The proposed law shall be submitted at 42 43 the next regular or general election occurring subsequent to one 44 hundred twenty-five days after the supplementary petition isfiled in the form demanded by such supplementary petition, which-45 form shall be either as first petitioned for or with any 46 amendment or amendments which may have been incorporated therein 47 by either branch or by both branches, of proposed law shall have 48 been rejected by the general assembly or after the expiration of 49 50 such term of four months, if no action has been taken thereon, or after the law as passed by the general assembly shall have 51

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| been filed by the governor in the office of the secretary of | | 52 |
| state. Ballots shall be so printed as to permit an affirmative | | 53 |
| or negative vote upon each measure submitted to the electors. | | 54 |
| (C) If a proposed law so submitted is approved by a | | 55 |
| majority of the electors voting thereon, it shall be the law and | | 56 |
| shall go into effect as herein provided in lieu of any amended | | 57 |
| form of said law which may have been passed by the general | | 58 |
| assembly, and such amended law passed by the general assembly | | 59 |
| shall not go into effect until and unless the law proposed by | | 60 |
| supplementary the petition shall have been rejected by the | | 61 |
| electors. All such initiative petitions, last above described, | | 62 |
| shall have printed across the top thereof, in case of proposed | | 63 |
| laws: "Law Proposed by Initiative Petition First to be Submitted | | 64 |
| to the General Assembly." Ballots shall be so printed as to | | 65 |
| permit an affirmative or negative vote upon each measure | | 66 |
| submitted to the electors. Any proposed law or amendment to the | | 67 |
| constitution submitted to the electors as provided in 1a and 1b, | | 68 |
| if approved by a majority of the electors voting thereon, shall | | 69 |
| take effect thirty days after the election at which it was | | 70 |
| approved and shall be published by the secretary of state. | | 71 |
| (D) If conflicting proposed laws or conflicting proposed | | 72 |
| amendments to the constitution shall be approved at the same | | 73 |
| election by a majority of the total number of votes cast for and | | 74 |
| against the same, the one receiving the highest number of | | 7 |
| affirmative votes shall be the law, or in the case of amendments | | 7 (|
| to the constitution shall be the amendment to the constitution. | | 7 |
| (E) No law proposed by initiative petition and approved by | | 78 |
| the electors shall be subject to the veto of the governor. For a | | 79 |
| period of three years after a law proposed by initiative | | 8(|
| petition is approved by the voters, the general assembly shall | | 8. |
| not amend or repeal that law except by a vote of two-thirds of | | 82 |

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| the | members | elected | to | each | branch | of | the | qeneral | assembly | 7. | 83 |
|-----|---------|---------|----|------|--------|----|-----|---------|----------|----|----|
| | | | | | | | | | | | |

Section 1g. Any initiative, supplementary, or referendum 84 petition may be presented in separate parts but each part shall 85 contain a full and correct copy of the title, and text of the 86 87 law, section or item thereof sought to be referred, or the proposed law or proposed amendment to the constitution. Each 88 signer of any initiative, supplementary, or referendum petition 89 must be an elector of the state and shall place on such petition 90 91 after his the signer's name the date of signing and his the signer's place of residence. A signer residing outside of a 92 municipality shall state the county and the rural route number, 93 post office address, or township of his residence. A resident of 94 95 a municipality shall state the street and number, if any, of histhe signer's residence and the name of the municipality or post 96 office address. The names of all signers to such petitions shall 97 be written in ink, each signer for himself the signer's self. To 98 each part of such petition shall be attached the statement of 99 the circulator, as may be required by law, that he the 100 circulator witnessed the affixing of every signature. The 101 secretary of state shall determine the sufficiency of the 102 signatures not later than one hundred five days before the 103 election. 104

105 The Ohio supreme court shall have original, exclusive 106 jurisdiction over all challenges made to petitions and signatures upon such petitions under this section. Any challenge 107 108 to a petition or signature on a petition shall be filed not later than ninety-five days before the day of the election. The 109 court shall hear and rule on any challenges made to petitions 110 and signatures not later than eighty-five days before the 111 election. If no ruling determining the petition or signatures to 112 be insufficient is issued at least eighty-five days before the 113

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election, the petition and signatures upon such petitions shall be presumed to be in all respects sufficient.

If the petitions or signatures are determined to be 116 insufficient, ten additional days shall be allowed for the 117 filing of additional signatures to such petition. If additional 118 signatures are filed, the secretary of state shall determine the 119 sufficiency of those additional signatures not later than sixty-120 five days before the election. Any challenge to the additional 121 signatures shall be filed not later than fifty-five days before 122 the day of the election. The court shall hear and rule on any 123 challenges made to the additional signatures not later than 124 forty-five days before the election. If no ruling determining 125 the additional signatures to be insufficient is issued at least 126 forty-five days before the election, the petition and signatures 127 shall be presumed to be in all respects sufficient. 128

No law or amendment to the constitution submitted to the 129 electors by initiative and supplementary petition and receiving 130 an affirmative majority of the votes cast thereon, shall be held 131 unconstitutional or void on account of the insufficiency of the 132 petitions by which such submission of the same was procured; nor 133 shall the rejection of any law submitted by referendum petition 134 be held invalid for such insufficiency. Upon all initiative, 135 supplementary, and referendum petitions provided for in any of 136 the sections of this article, it shall be necessary to file from 137 each of one-half of the counties of the state, petitions bearing 138 the signatures of not less than one-half of the designated 139 percentage of the electors of such county. A true copy of all 140 laws or proposed laws or proposed amendments to the 141 constitution, together with an argument or explanation, or both, 142 for, and also an argument or explanation, or both, against the 143 same, shall be prepared. The person or persons who prepare the 144

| argument or explanation, or both, against any law, section, or | 145 |
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| item, submitted to the electors by referendum petition, may be | 146 |
| named in such petition and the persons who prepare the argument | 147 |
| or explanation, or both, for any proposed law or proposed | 148 |
| amendment to the constitution may be named in the petition | 149 |
| proposing the same. The person or persons who prepare the | 150 |
| argument or explanation, or both, for the law, section, or item, | 151 |
| submitted to the electors by referendum petition, or against any | 152 |
| proposed law submitted by supplementary initiative petition, | 153 |
| shall be named by the general assembly, if in session, and if | 154 |
| not in session then by the governor. The law, or proposed law, | 155 |
| or proposed amendment to the constitution, together with the | 156 |
| arguments and explanations, not exceeding a total of three | 157 |
| hundred words for each, and also the arguments and explanations, | 158 |
| not exceeding a total of three hundred words against each, shall | 159 |
| be published once a week for three consecutive weeks preceding | 160 |
| the election, in at least one newspaper of general circulation | 161 |
| in each county of the state, where a newspaper is published. The | 162 |
| secretary of state shall cause to be placed upon the ballots, | 163 |
| the ballot language for any such law, or proposed law, or | 164 |
| proposed amendment to the constitution, to be submitted. The | 165 |
| ballot language shall be prescribed by the Ohio ballot board in | 166 |
| the same manner, and subject to the same terms and conditions, | 167 |
| as apply to issues submitted by the general assembly pursuant to | 168 |
| Section 1 of Article XVI of this constitution. The ballot | 169 |
| language shall be so prescribed and the secretary of state shall | 170 |
| cause the ballots so to be printed as to permit an affirmative | 171 |
| or negative vote upon each law, section of law, or item in a law | 172 |
| appropriating money, or proposed law, or proposed amendment to | 173 |
| the constitution. The style of all laws submitted by initiative | 174 |
| and supplementary petition shall be: "Be it Enacted by the | 175 |
| People of the State of Ohio," and of all constitutional | 176 |